

Message Text

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TO USDEL SECRETARY PRIORITY

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E.O. 11652: N/A

TAGS: SENV, JA

SUBJECT: MIKI VISIT

REF: STATE 182848(TOSEC 80284)

1. SUGGEST FOLLOWING ADDITIONAL TALKING POINT FOR SECRETARY'S LUNCHEON WITH JAPANESE LEADERS:

2. THE PROBLEM

TO OBTAIN ASSURANCES THAT JAPAN WILL NOT HARVEST WHALES IN A WAY WHICH MIGHT THREATEN THEIR SURVIVAL AND TO DEMONSTRATE YOUR INTEREST IN THE ISSUE.

3. BACKGROUND/ANALYSIS

(A) PROTECTION OF WHALES REMAINS THE HOTTEST CONSERVATION ISSUE IN THE U. S. PUBLIC MIND. SEVERAL ORGANIZATIONS

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VATION ISSUE IN THE U. S. PUBLIC MIND. SEVERAL ORGANIZATIONS

ZATIONS REVIVED EFFORTS TO BOYCOTT JAPANESE AND SOVIET GOODS LAST JUNE BECAUSE THOSE COUNTRIES ARE THE LEADING WHALERS.

(B) IN APPEARANCES BEFORE THE LEGGETT SUBCOMMITTEE, THE DEPARTMENT HAS BEEN PRESSED AS TO WHETHER THE SECRETARY HAS PERSONALLY INTERVENED WITH THE JAPANESE IN THE PROTECTION OF WHALES.

(C) THE U. S. GOVERNMENT FAVORS A TEN-YEAR MORATORIUM. HOWEVER, FACED WITH THE RECOGNITION THAT WE COULD NOT OBTAIN A MORATORIUM IN THE INTERNATIONAL WHALING COMMISSION (IWC), WE SUPPORTED A COMPROMISE WHICH PROVIDES FOR GREATLY IMPROVED PROTECTION FOR WHALE STOCKS. THE COMPROMISE WAS ACCEPTED SUBSTANTIALLY IN THE FORM WE ADVOCATED.

(D) THE JAPANESE HAVE ACQUIESCED IN THESE MORE EFFECTIVE CONTROLS, AND HAVE INFORMALLY ASSURED US THAT THEY WILL NOT EXERCISE THEIR RIGHT TO REJECT THE QUOTAS. PRIME MINISTER MIKI MAY MAKE A PUBLIC ANNOUNCEMENT TO THIS EFFECT DURING HIS VISIT.

(E) THE JAPANESE ARE PLAYING THIS AS QUITE A CONCESSION. THEIR TAKE WILL IN FACT BE REDUCED BY ABOUT ONE-FIFTH.

4. SUGGESTED TALKING POINTS:

(A) WE CONTINUE TO BELIEVE THAT A TEN-YEAR MORATORIUM ON WHALING WOULD BE DESIRABLE. EVEN FROM THE STANDPOINT OF WHALING NATIONS, IT WOULD PROVIDE TIME TO LEARN MORE ABOUT WHALE POPULATIONS AND TO PROTECT A LIVING RESOURCE.

(B) I AM, HOWEVER, GLAD THAT THE WHALING COMMISSION IN JUNE WAS ABLE TO DEVELOP AN IMPROVED SYSTEM OF WHALING REGULATION. I AM (DEPENDING UPON WHAT THE JAPANESE HAVE SAID) HOPEFUL/PLEASED THAT THE JAPANESE WILL BE ABLE TO ACCEPT THE NEW SYSTEM AND THE QUOTAS ESTABLISHED.

(C) (IF ASKED WHETHER THE U. S. GOVERNMENT WILL CON-
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TINUE TO PRESS FOR A MORATORIUM): WE CONTINUE TO FAVOR A MORATORIUM, BUT AN EFFECTIVE MORATORIUM CANNOT OF COURSE BE ACHIEVED IN THE ABSENCE OF AN INTERNATIONAL CONSENSUS, INCLUDING THE WHALING NATIONS. THE INTENSITY OF PRESSURES IN THE UNITED STATES FOR A TOTAL MORATORIUM WILL DECLINE IF THE NEW ARRANGEMENTS IN THE WHALING COMMISSION APPEAR TO BE PROTECTING STOCKS FROM BECOMING ENDANGERED, AND WILL RISE IF THE IWC ARRANGEMENTS DO NOT SEEM TO BE WORKING. INGERSOLL

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